New & Emerging State Right-to-Know Regulations **Steve Bennett**

Household & Commercial Products Association SCHC Annual Meeting 2021

www.SCHC.org | f 🕑 @HazComSociety



ducation · Neth

Stewardship





education · Networ

Stewardship

Intellectual Property Statement

The material contained in this presentation is the work of expert(s) selected by the Program Committee of SCHC and is intended solely for the purpose of professional development and continuing education. Material in an SCHCsponsored presentation does not constitute a recommendation or endorsement of any kind. This material is believed to accurately represent current regulatory requirements and industry standards for hazard communication. However, SCHC cannot guarantee the accuracy or completeness of this information. Users are responsible for determining the suitability and appropriateness of these materials for any particular application.

www.SCHC.org | f 🕑 @HazComSociety



Right to Know Outline

Proposition 65 Short-form Warning Tailored Warning for Glyphosate Ingredient Disclosure California Cleaning Products Right to Know Act New York Cleansing Product Disclosure The Next Frontier in RTK

Safe Drinking Water and Toxic Enforcement Act of 1986 (Proposition 65)

- **Clear and Reasonable Warning**
 - "The product contains a chemical known to the state of California to cause cancer (or cause birth defects or other reproductive harm)."
 - **MARNING:** This product can expose you to chemicals including arsenic, which is known to the State of California to cause cancer. For more information, go to www.P65Warnings.ca.gov."



THIS AREA CONTAINS CHEMICALS KNOWN TO THE STATE OF **CALIFORNIA TO** CAUSE CANCER

CALIFORNIA HEALTH AND SAFETY CODE SECTION 25249.5 ET SEQ



Entering this area can expose you to chemicals known to the State of California to cause cancer and birth defects or other reproductive harm, including hexavalent chromium from grinding and coating operations. For more information go to www.P65Warnings.ca.gov.





Clear and Reasonable Warnings Changes

- The exposure driving the warning must be labeled
- Specific warning required to enable the safe harbor provisions
 - Consumers
 - Internet and catalog sales
 - Certain products & businesses
- **Combined with OEHHA maintained website**
- Long and Short-form warnings
- 2-year implementation (August 2018)

Safe Drinking Water and Toxic Enforcement Act of 1986 (Proposition 65)

Consumer Product Exposure Warnings

A WARNING: This product can expose you to chemicals other reproductive harm. For more information go to www.P65Warnings.ca.gov.

Short-Form Consumer Product Exposure Warnings

including [name of one or more chemicals], which is [are] known to the State of California to cause birth defects or

A WARNING: Reproductive Harm - www.P65Warnings.ca.gov.

Proposition 65 - Short-form Warning Proposal

Narrow scope of when short-form is allowed Required listing of exposure driving labeling next year

- Concern that short-form warning is not being used as intended
- Proposed February 2021, expected to be finalized by early

Short-form Proposal - When Can It Be Used?

information is 5 square inches or less, and;

warning described in Section 25603(a), and;

type.

- (4) A short-form warning on the product label that complies with the content requirements in Section 25603(b). The short-form warning may only be used if:
 - (A) The total surface area of the product label available for consumer
 - (B) the package shape or size cannot accommodate the full-length
 - (C) The entire warning is printed must be in a type size no smaller than the largest type size used for other consumer information on the product. In no case shall the warning appear in a type size smaller than 6-point

Short-form Proposal - Warning

§ 25603 - Required listing of exposure driving labeling Change in warning language

Current





WARNING: Risk of Reproductive Harm From Toluene Exposure www.P65Warnings.ca.gov.

WARNING: Reproductive Harm www.P65Warnings.ca.gov.

Proposition 65 - Glyphosate

- Listed in 2017 via the "Labor Code" listing mechanism
 - IARC determined "probably carcinogenic to humans" (Group 2A), and that there was "sufficient evidence" of carcinogenicity in experimental animals
 - European Chemicals Agency (ECHA) concluded that 'There is limited evidence in humans for the carcinogenicity of glyphosate'
 - The French Agency for Food, Environmental and Occupational Health and Safety (ANSES) determined that the evidence was insufficient for finding glyphosate to be a presumed carcinogen but that the substance could possibly be classified in Category 2, suspected human carcinogen
- Conversely
 - US EPA has concluded that glyphosate is "Not likely to be carcinogenic to humans"
 - Canada: glyphosate is unlikely to pose a human cancer risk
 - New Zealand: glyphosate is "unlikely to be genotoxic or carcinogenic to humans"

National Association of Wheat Growers et al. v. Becerra et

glyphosate does not cause cancer or that there is insufficient evidence to show that it does."

therefore does not meet the "purely factual and uncontroversial information" component

Currently under appeal in the 9th Circuit of Appeals and stayed until this rulemaking is concluded In the rulemaking, OEHHA noted

"OEHHA has developed the proposed regulation taking into account the concerns expressed in the District Court decision in that case. OEHHA's safe harbor regulations are non-mandatory guidance. OEHHA does not have enforcement authority under Proposition 65 and thus cannot require warnings to be given for an exposure to any listed chemical, including glyphosate. The injunction in the National Wheat Growers case is still in effect. Therefore, no enforcement actions can be taken against businesses who do not provide warnings for significant exposures to this chemical. OEHHA does not intend to suggest otherwise by proposing this regulatory action."

- Listing of glyphosate challenged by National Association of Wheat Growers et al in 2015 in the Federal Court system
 - in 2020, the court found that "[n]otwithstanding the IARC's determination that glyphosate is a 'probable carcinogen,' the statement that glyphosate is 'known to the state of California to cause cancer' is misleading" because "[e]very regulator of which the court is aware, with the sole exception of the IARC, has found that
 - Premised on its finding that the scientific evidence does not support listing glyphosate as "causing cancer" and

Proposition 65 - Glyphosate

CALIFORNIA PROPOSITION 65 WARNING: Using this for Research on Cancer classified glyphosate as probably evidence is inconclusive. A wide variety of factors affect your to the chemical. For more information, including ways to reduce your exposure, go to www.P65Warnings.ca.gov/glyphosate.

- product can expose you to glyphosate. The International Agency
- carcinogenic to humans. Other authorities, including USEPA, have
- determined that glyphosate is unlikely to cause cancer, or that the
- personal cancer risk, including the level and duration of exposure

Proposition 65 - Industry and NGO concerns

- Inconsistent With OEHHA's Longstanding Approach To Safe Harbor Warnings
- **Dilute Clear and Reasonable warnings**
- Potentially differing warnings for consumer and commercial uses
- No indication proposed warning will inform consumers
- Different regulatory determinations
- Inaccurately frames IARC's and EPA's findings as inconsistent, when in fact the two bodies reached conclusions based on different inquiries;
- Fails to note that other expert scientific bodies support IARC's finding, including the U.S. Agency for Toxic Substances and Disease Registry (ATSDR), a respected federal public health agency
- Failed to consider alternative modifications to the warnings to note EPA's exposure analysis without undermining OEHHA's hazard-based listing
- Fails to articulate a principle for when differences of conclusions among scientific bodies should be noted





Ingredient Disclosure - Cleaning Products

Transparency **Consumers** want it Retailers demand it Many other product categories disclose ingredients Voluntary ingredient disclosure efforts **HCPA Consumer Product Ingredients Dictionary**

CA Cleaning Products Right to Know Act

"Chemically Formulated Consumer Product" sold in California Household, Institutional, Commercial **Concentrates and Ready to use** NOT industrial use **Designated Products** Air care product Automotive product General cleaning product, including antimicrobials (on-line only) Polish or floor maintenance product Used primarily for janitorial, domestic or institutional cleaning purposes Naming/Nomenclature systems

CA Cleaning Products Right to Know Act

108954. (a) A manufacturer of a designated product sold in the state shall disclose on the product label the information specified by either paragraph (1) or (2):

(1)(A) - A list of each intentionally added ingredient that is included on a "designated list"

(1)(B) - Any EU fragrance allergen present at \geq 100 ppm (0.01%)

OR

(2)(A) - A list of all intentionally added ingredients

(2)(C) - Fragrance ingredients may be listed on the product label as "fragrances" Dye ingredients may be listed on product label as "colorants" **Non-Functional Constituents**

- (1)(C) An intentionally added ingredient listed on Prop 65 is not required to be on the label until January 1, 2023

- (2)(B) The statement "Contains fragrance allergens" if any EU fragrance allergen present at \geq 100 ppm (0.01%)
- (2)(D) An intentionally added ingredient listed on Prop 65 is not required to be on the label until January 1, 2023

Implementation Deadlines & Enforcement

January 1, 2020: Online disclosure requirements trigger January 1, 2021: On-label disclosure requirements trigger label and online

Enforcement

None to date, Attorney General is enforcing entity DTSC is charged with monitoring Other entities are 'assisting' in monitoring

- January 1, 2023: Intentionally added Prop. 65 ingredients must be listed on-

New York Cleansing Products BMP and proposal

- Original proposed as Household Cleansing Product Information Disclosure Program
 - Invalidated for failing to follow correct administrative procedure
 - Repurposed as Best Management Practices
- Soaps and detergents containing a surfactant as a wetting or dirt emulsifying agent
 - Brick Codes within scope provided
- Requirements on-line disclosure and report to New York DEC
- Timelines voluntary currently, will be phased in over 2-3 years if/when implemented

Key Differences between CA and NY

Scope

NY much narrower

List of Lists

CA - 22 lists, ~3000 ingredients

NY - 34 lists, many more ingredients

Non-functional constituents

CA - 31 ingredients to 100 ppm or 10 ppm

NY - 36 non-functional ingredients to 5,000 ppm

Nonfunctional byproducts to Practical Quantitation Level

Nonfunctional contaminants to 100 ppm

1,4-dioxane 350 ppt, PFOA and PFOS combined to 70 ppt Authority

CA - law without implementing regulatory agency

NY - regulation based upon 1970's phosphate disclosure law

CA Cosmetic Fragrance and Flavor Ingredient Right to Know Act of 2020

- Effective January 1, 2022
- **Cosmetic products**
- Requirements
 - Fragrance or flavor ingredient on designated list
 - Fragrance allergens
 - **Professional or retail**
 - CAS number of each disclosed ingredient
 - UPC code of product

New York Menstrual Products Right To Know Act

Passed in 2019, effective 2020 Intentionally added ingredients in menstrual products **Encompasses articles** Disclose on packaging

Clean Production Action Principles for Chemical Ingredient Disclosure

- Disclose all intentionally added chemical ingredients.
- Disclose nonfunctional constituents that are identified on specified lists of chemicals of concern.
- Proactively engage supply chains and interested stakeholders-including governments, investors, and non-governmental organizations (NGOs)-to increase full chemical ingredient information disclosure.
- Advocate for filling data gaps to characterize the hazards of chemicals.
- Make accurate chemical ingredient information easily accessible to consumers, government agencies, manufacturers, brands, retailers, and others in the supply chain.
- Support public policies and industry standards that advance the above Principles.





Green Chemistry & Commerce Council Recommended Framework for Ingredient Disclosure for Articles

DATA ELEMENTS TO BE REPORTED



The Next Frontier in Right to Know?

Prop 65 Modified warnings **Additional Listed Chemicals** Increased Ingredient Disclosure More products Federal activity

Proposition 65 - The Future?

- Intent to list list perfluorooctanoic acid, or PFOA
- DARTIC perfluorononanoic acid, or PFNA, and perfluorodecanoic acid, or PFDA
- CIC perfluorooctane sulfonic acid, or PFOS, including its salts and transformation and/or degradation precursors
- Detectable to very low levels
- Widespread contamination
- Will this be the next chemical du jour?



The Next Frontier in Right To Know?

- Additional product categories
 - Articles
- Claims or absence thereof
 - Post-Consumer Recycled (PCR) content

 - **Bio-based**
- Electronic label disclosure
 - SmartLabel[™]
 - Mobile apps
 - Environmental, Social, and Governance (ESG) goals

PFAS - MI E.O. - <u>Reducing State Purchases of Products Containing Intentionally Added PFAS</u>



Moving toward Federal Disclosure Requirements?

New York - if adopted will become de facto national model Differences between states rapidly become unmanageable Will require engagement by Industry Retailers NGOs

- California current de facto national ingredient disclosure model



Innovative Products For **Home. Work. Life.**





Questions?